

Message Text

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ACTION EUR-12

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FM AMEMBASSY BERLIN
TO SECSTATE WASHDC 4787
INFO AMEMBASSY BELGRADE
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AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGUE
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E O 11652: NA
TAGS: PFOR GE MG
SUBJ: MONGOLIAN STATE-PARTY VISIT TO THE GDR ENDS - TREATY OF
FRIENDSHIP AND COOPERATION SIGNED

REF: A) BERLIN 5949; B) BERLIN 5644

1. THE FIVE-DAY VISIT OF THE MONGOLIAN OFFICIAL DELEGATION
TO THE GDR ENDED ON MAY 6. HIGHLIGHTS OF THE LAST THREE
DAYS INCLUDED SIGNING OF A NEW TREATY OF FRIENDSHIP ON
MAY 6 AND A MAMMOTH RECEPTION ON MAY 7 FOR THE GUESTS IN
THE PALACE OF THE REPUBLIC IN EAST BERLIN. THE MONGOLIAN
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PARTY, ACCOMPANIED BY GDR CHIEF OF STATE HONECKER, VISITED
LEIPZIG ON MAY 5. IT WAS EVIDENT FROM THE PRESS COVERAGE
OF THE EVENTS, AND THE LARGE NUMBER OF SED POLITBURO
MEMBERS INVOLVED, THAT THE GDR WAS BENT ON MAKING THE
VISIT A MEMORABLE OCCASION IN THE ANNALS OF SOCIALIST
INTERNATIONALISM. IN ADDITION TO THE TREATY OF
COOPERATION, THE TWO GOVERNMENTS SIGNED AN AGREEMENT

FOR TECHNICAL-SCIENTIFIC COOPERATION AND ON DUAL CITIZENSHIP, NEITHER OF WHICH HAVE BEEN PUBLISHED.

2. THE TREATY OF FRIENDSHIP, REPLACING THAT OF OCTOBER 1968, FOLLOWS CLOSELY THE TEXT OF THE GDR-HUNGARIAN TREATY CONCLUDED AT THE END OF MARCH 1977 (REB B). THE GDR/MVR TREATY CONTAINS THE SAME PARAGRAPH ON BERLIN AND MAKES SIMILAR REFERENCES TO RESPECT FOR SOVEREIGNTY, INDEPENDENCE, MUTUAL RESPECT AND NON-INTERFERENCE AS THE HUNGARIAN TEXT. MISSING FROM THE MONGOLIAN TEXT COMPARED TO THE SOVIET (1975) AND HUNGARIAN (1977) TREATIES ARE REFERENCES TO INNER-GERMAN RELATIONS AND MUTUAL MILITARY SUPPORT.

3. A "DECLARATION" ISSUED AT THE END OF THE VISIT CONTAINS A GOOD DEAL OF THE ARGUMENTATION ASSOCIATED WITH GDR INTERESTS AT THE PRESENT TIME. SPECIFIC REFERENCE IS MADE TO HELSINKI, DESPITE THE FACT THAT MONGOLIA AS AN ASIAN COUNTRY WAS NOT A SIGNATORY TO THE FINAL ACT. THE HOPE IS EXPRESSED THAT DETENTE AND THE SPIRIT ASSOCIATED WITH HELSINKI WILL PERMEATE ASIA AS WELL AS OTHER AREAS OF THE WORLD. IN HIS ADDRESS IN THE PALACE OF THE REPUBLIC CEREMONIES, HONECKER DECLARED THE 21ST CENTURY AS THE CENTURY WHEN COMMUNISM WILL BE VICTORIOUS ALL OVER THE WORLD. TSEDENBAL WAS CONTENT TO PRAISE THE INTERNATIONAL COMMUNIST MOVEMENT AND THE 1976 BERLIN CONFERENCE WHOSE RESULTS WERE DESCRIBED IN THE DECLARATION AS ASSURING THE COMMUNIST DEVELOPMENT OF BOTH COUNTRIES LIMITED OFFICIAL USE

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"UNDER THE CONCRETE, HISTORICAL CONDITIONS IN EACH LAND." PROLETARIAN INTERNATIONALISM IS NOT REFERRED TO IN THE TREATY TEXT AND IS MENTIONED ONLY ONCE IN A SPEECH BY TSEDENBAL.

4. COVERAGE OF THE VISIT PINPOINTS THE OCTOBER 1973 VISIT OF HONECKER TO MONGOLIA AS HEAD OF A STATE AND PARTY DELEGATION AS THE IMPULSE FOR GDR/MONGOLIAN COOPERATION. THE CLAIM IS MADE THAT OVER 30 BILATERAL AGREEMENTS HAVE BEEN SIGNED SINCE THAT TIME COVERING A VARIETY OF SUBJECTS INCLUDING VETERINARY MEDICINE, AGRICULTURAL MATTERS, AND A FEW INDUSTRIAL ARRANGEMENTS IN WHICH GDR "SPECIALISTS" HAVE BEEN SENT TO MONGOLIA. AT THE TIME OF THE 1973 STATE VISIT, A LONG-TERM TRADE AGREEMENT WAS APPARENTLY SIGNED AND THE TWO GOVERNMENTS AGREED TO COORDINATE THEIR PROSPECTIVE PLANNING FOR THE 1976-80 PERIOD. REFERENCE IS MADE TO THE FACT THAT MONGOLIA IS AN ASSOCIATE MEMBER OF CEMA, AND THE TREATY CONTAINS LANGUAGE ON

BILATERAL GDR-MVR ECONOMIC COOPERATION SIMILAR TO THAT OF THE HUNGARIAN TREATY. IT SEEMED CLEAR FROM PUBLIC STATEMENTS THAT THE GDR IS A BENEFACITOR OF MONGOLIA AND THAT THE FLOW OF RESOURCES, INCLUDING TALENT, IS PREDOMINANTLY A ONE-WAY STREET FROM EAST BERLIN TO ULAN BATOR.

5. COMMENT: THE TREATY WITH MONGOLIA IS THE SECOND GDR AGREEMENT OF COOPERATION AND FRIENDSHIP SIGNED ON THE PATTERN OF THE GDR/SOVIET TREATY OF 1975 AND DESIGNED TO "UP-DATE" THE GDR'S POSITION IN THE WORLD THROUGH INTERNATIONAL AGREEMENTS. THE BERLIN PARAGRAPH WAS OBVIOUSLY INCLUDED AT THE BEHEST OF THE GDR. THE EXCLUSION OF TREATY LANGUAGE ON MILITARY ASSISTANCE, CONTAINED IN THE SOVIET AND HUNGARIAN TREATIES, IS SOMEWHAT UNEXPECTED. IT MAY HAVE BEEN DROPPED TO PREVENT SPECULATION, SUCH AS OCCURRED AT THE SOVIET TREATY SIGNING IN 1975, LIMITED OFFICIAL USE

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THAT THE GDR COULD BECOME INVOLVED IN MILITARY ACTIONS AGAINST CHINA.

6. THE CONTENT OF THE TALKS OVER A FIVE-DAY PERIOD SEEMS PARTICULARLY THIN IF NEWS ACCOUNTS ARE TO BE REPLIED UPON. THERE IS HOWEVER A CERTAIN IDEOLOGICAL PURPOSE TO BE SERVED BY THE VISIT AND BY AFFIRMATION OF THE JOINT AGREEMENT OF COMMON PURPOSES AND GOALS IN INTERNATIONAL FORA INCLUDING THE UNITED NATIONS.

7. THE FOUNDATION FOR THE VISIT WAS SUMMED UP, INADVERTENTLY, BY A COMMENTATOR IN THE BERLINER ZEITUNG WHO WROTE: "THE SIGNIFICANCE OF THE HISTORY OF THE MONGOLIAN BROTHER-COUNTRY PRESENTS AN EXAMPLE OF WHAT IT IS LIKE TO BE AN ALLY OF THE SOVIET UNION. UNDER DIFFERENT HISTORICAL CONDITIONS, WE HAVE ALSO LEARNED THAT FRIENDSHIP WITH THE SOVIET UNION IS IMPORTANT TO LIFE."POLANSKY

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